TIGARD CITY COUNCIL MEETING JANUARY 24; 2006 6:30 p.m. TIGARD CITY HALL 13125 SW HALL BLVD TIGARD; OR 97223



PUBLIC NOTICE:

Anyone wishing to speak on an agenda item should sign on the appropriate sign-up sheet(s). If no sheet is available, ask to be recognized by the Mayor at the beginning of that agenda item. Citizen Communication items are asked to be two minutes or less. Longer matters can be set for a future Agenda by contacting either the Mayor or the City Manager.

Times noted are <u>estimated</u>; it is recommended that persons interested in testifying be present by 7:15 p.m. to sign in on the testimony sign-in sheet. <u>Business agenda items can be heard in any order after 7:30 p.m.</u>

Assistive Listening Devices are available for persons with impaired hearing and should be scheduled for Council meetings by noon on the Monday prior to the Council meeting. Please call 503-639-4171, ext. 2410 (voice) or 503-684-2772 (TDD - Telecommunications Devices for the Deaf).

Upon request, the City will also endeavor to arrange for the following services:

- Qualified sign language interpreters for persons with speech or hearing impairments; and
- Qualified bilingual interpreters.

Since these services must be scheduled with outside service providers, it is important to allow as much lead time as possible. Please notify the City of your need by 5:00 p.m. on the Thursday preceding the meeting by calling: 503-639-4171, ext. 2410 (voice) or 503-684-2772 (TDD - Telecommunications Devices for the Deaf).

SEE ATTACHED AGENDA

A G E N D A TIGARD CITY COUNCIL MEETING JANUARY 24, 2006

6:30 PM

- STUDY SESSION
 - > REVIEW PROCEDURE REFUGE AT FANNO CREEK PUBLIC HEARING
 - City Attorney
 - > REVIEW CITY OF TIGARD BUSINESS CARD DESIGN
 - Administration Staff
- EXECUTIVE SESSION: The Tigard City Council may go into Executive Session. If an Executive Session is called to order, the appropriate ORS citation will be announced identifying the applicable statute. All discussions are confidential and those present may disclose nothing from the Session. Representatives of the news media are allowed to attend Executive Sessions, as provided by ORS 192.660(4), but must not disclose any information discussed. No Executive Session may be held for the purpose of taking any final action or making any final decision. Executive Sessions are closed to the public.

7:30 PM

- 1. BUSINESS MEETING
 - 1.1 Call to Order City Council & Local Contract Review Board
 - 1.2 Roll Call
 - 1.3 Pledge of Allegiance
 - 1.4 Council Communications & Liaison Reports
 - 1.5 Call to Council and Staff for Non-Agenda Items
- 2. CITIZEN COMMUNICATION (Two Minutes or Less, Please)
 - Tigard Area Chamber of Commerce Representative
 - Follow-up to Previous Citizen Communication
- 3. CONSENT AGENDA: These items are considered to be routine and may be enacted in one motion without separate discussion. Anyone may request that an item be removed by motion for discussion and separate action. Motion to:
 - 3.1 Approve Council Minutes for December 20, 2005
 - Consent Agenda Items Removed for Separate Discussion: Any items requested to be removed from
 the Consent Agenda for separate discussion will be considered immediately after the Council has
 voted on those items which do not need discussion.

- 4. APPROVE 2006 CITY COUNCIL GOALS
 - Mayor Dirksen
- 5. REPORT ON TIGARD VISION 2005 ACCOMPLISHMENTS UPDATE
 - Staff Report: Administration Department
 - Council Discussion
- 6. UPDATE FROM TUALATIN RIVERKEEPERS' ABOUT ACTIVITIES IN TIGARD
 - Staff Report: Administration Department
 - Update from Representative of Tualatin Riverkeepers
 - Council Discussion
- 7. CONSIDER TUALATIN RIVER BICYCLE AND PEDESTRIAN BRIDGE FUNDING
 - Staff Report: Public Works Department
 - Council Discussion and Direction to Staff
- 8. METRO PRESENTATION ON THE PROPOSED NOVEMBER 2006 BOND MEASURE TO PRESERVE NATURAL AREAS, IMPROVE WATER QUALITY, AND PROTECT FISH AND WILDLIFE HABITAT
 - Staff Report: Public Works Department
 - Presentation by Metro President David Bragdon and Metro Councilor Carl Hosticka
 - Council Discussion
- 9. CONSIDER A RESOLUTION APPROVING THE SUBMITTAL OF THE CITY OF TIGARD'S PROPOSED GREENSPACE AND TRAIL PROJECTS FOR INCLUSION IN METRO'S NATURAL AREAS BOND MEASURE 2006
 - Staff Report: Public Works Department
 - Council Discussion
 - Council Consideration: Resolution No. 06-_____
- 10. PUBLIC HEARING (QUASI JUDICIAL): REFUGE AT FANNO CREEK (Site Development Review SDR 2005-00002/Sensitive Lands Review SLR 2005-00017, 18, 19 & 20/Adjustment VAR2005-00055 & 56)

On January 10, 2006, Council approved a motion to set a Public Hearing for the Refuge at Fanno Creek Condominium Project to consider whether the Council should hear this matter and the scope of applicability of a railroad easement.

- a. Open Public Hearing
- b. Staff Report: City Attorney and Community Development Department
- c. Declarations or Challenges
- d. Public Testimony
- e. Close Public Hearing
- f. Council Discussion
- g. Council Consideration: Resolution No. 06-____
- 11. CONSIDER APPLICATION FOR THE GANG RESISTANCE EDUCATION AND AWARENESS TRAINING (GREAT) GRANT
 - Staff Report: Police Department
 - Council Discussion
 - Council Consideration: Direct staff to apply for the GREAT grant.
- 12. COUNCIL LIAISON REPORTS
- 13. NON AGENDA ITEMS
- 14. EXECUTIVE SESSION: The Tigard City Council may go into Executive Session. If an Executive Session is called to order, the appropriate ORS citation will be announced identifying the applicable statute. All discussions are confidential and those present may disclose nothing from the Session. Representatives of the news media are allowed to attend Executive Sessions, as provided by ORS 192.660(4), but must not disclose any information discussed. No Executive Session may be held for the purpose of taking any final action or making any final decision. Executive Sessions are closed to the public.
- 15. ADJOURNMENT

Agenda Item No.	
For Agenda of	



Tigard City Council Meeting Minutes

Date:

December 20, 2005

Time:

6:30 p.m.

Place:

Tigard City Hall, 13125 SW Hall Boulevard

Tigard, Oregon

Attending:

Mayor Craig Dirksen Presiding

Councilor Sally Harding
Councilor Sydney Sherwood
Councilor Nick Wilson
Councilor Tom Woodruff

Absent:--

Agenda Item	Discussion & Comments	Action Items (follow up)
Study Session Update on Potential Financial- Related Ballot Measures from Other Jurisdictions	Interim Finance Director Imdieke reviewed a summary of potential financial ballot measures other jurisdictions are planning to place before the voters over the next few years. City Council reviewed a "Financial Ballot Measure Survey – December, 2005." Additional updates to this list will be needed, including several items mentioned by Councilor Harding. Interim Finance Director Imdieke reported on the work of the Financial Strategy Task Force. The Task Force has been concentrating on reviewing the mix of services that the City of Tigard is providing. The next step will be to look at alternatives and efficiencies.	Finance Staff will prepare an updated list of potential financial ballot measures.

Agenda Item	Discussion & Comments	Action Items (follow up)
Study Session Continue Discussion on Police Department Accreditation	Police Chief Dickinson reviewed this request for direction from the City Council on whether or not the Police Department should expend funds and staff time to renew the City's current accreditation through the Oregon Accreditation Alliance (OAA) and/or the National accreditation organization, CALEA (Commission on Accreditation for Law Enforcement Agencies.)	Council members indicated support for the decision not to pursue accreditation. Council members noted they were in favor of continual instruction on policies and for a high-level of professionalism.
	At Council direction from the November 15 City Council meeting, the rank and file were surveyed. Based on that information, the Department recommends that the City not pursue reaccreditation at this time due to competing time and budget issues. The Department would like to revisit accreditation at some time in the future and use this process as an independent means of validating policies and procedures. The proposed timeline would be to seek certification again, perhaps at the National level, in 2008.	
	Police Chief Dickinson reported on the possibility of exploring the purchase of a program which sets out a course for policy review, such as the program offered by Lexipol. In addition, Lexipol is considering making its policy review manual accredited.	
Study Session – Administrative Items	Access Easement to the Fields Property – Revision to the "Grant of Easement" Document City Engineer Duenas reviewed his memorandum of December 16, 2005, regarding "Access Easement to the Fields Property – Revision to the Grant of Easement Document." A copy of the memorandum is on file in the City Recorder's office.	Council concurred with the revision as outlined by City Engineer Duenas.
	A revision to the Grant of Easement document clarifies whether or not Mr. Fields can continue to cross City property north of Fanno Creek for maintenance of the Fields' property east of the Library site. The proposed revision to Section 7	

Agenda Item	Discussion & Comments	Action Items (follow up)
	of the agreement makes it clear that the maintenance access is not terminated by the "Grant of Easement."	
	Identify the resource materials for the January 6, 2006 City Council Goal Setting Meeting	City Council requested the following information: 1. One- to two-page summary of status of 2005 goals. 2. Suggestions for goals from the City's Boards and Committees 3. Large map of the City.
	 Congress of Cities Conference Topics to date from Mayor and Council for meetings with Senators and Congressman include: 	J. Barge map of the only.
	- Community Development Block Grant - Section 8 - Food Stamps - Transportation funding Council members will advise administrative	
	staff if they have additional topics for the legislators. Council members will advise administrative staff regarding dates of attendance at the conference.	
	No Chamber of Commerce Representative will attend tonight's meeting. The next report from the Chamber of Commerce is scheduled for the January 24, 2006, Council agenda.	
	Review Process-Continuation of Sunrise Lane Annexation Hearing; Agenda Item No. 5	
	City Attorney Ramis advised that the hearing is at the point for City Council deliberation with regard to the annexation request. If approved, findings have been prepared for Council's	

Agenda Item	Discussion & Comments	Action Items (follow up)
	consideration, which will be included as an exhibit to the proposed ordinance. The request for an emergency clause comes from the parties seeking annexation.	
	Agenda Item No. 6 – Consideration of Geographic Information Systems (GIS) Coordinator Budget Amendment #4 to Add a Full-Time GIS Coordinator Position was deleted from the agenda. This agenda item had been; however, City Manager Prosser advised several City Council members said they were prepared to consider this item on tonight's agenda since their previous questions had been addressed.	
	Agenda Item No. 8 is the Joint Meeting with the IWB. An e-mail received today from TWD Board Chair Bill Scheiderich was distributed to the City Council.	
	 The following Agenda items were added per discussion from the December 13, 2005 City Council meeting: No. 9 – Discussion and Update of the Washington County Coordinating Committee (WCCC): Transportation Funding, Projects, and Process No. 10 – Discuss Tualatin Basin Natural Resources Committee (Goal 5) No. 11 – Discuss Branding/Graphic Identity Design 	
Executive Session	The Tigard City Council went into Executive Session at 7:10 p.m. to consult with legal counsel concerning current litigation and litigation likely to be filed under ORS 192.660(2) and (h).	
Business Meeting	1.1 Mayor Dirksen called the City Council and the Local Contract Review Board to Order at 7:30 p.m.	
	1.2 Council Present: Mayor Dirksen, Councilors	

Agenda Item	Discussion & Comments	Action Items (follow up)
<u> </u>	Harding, Sherwood, Wilson, and Woodruff.	
	1.3 Pledge of Allegiance	:
,	1.4 Council Communications & Liaison Reports	
	Councilor Harding reported on a recent Metropolitan Area Communications Committee meeting. Policies and procedures were adopted for TVCTV. A change was made so that producers of programs for public access television should live within the MACC service district. More than \$100,000 in grant monies were distributed. After negotiation, agreement was reached with Comcast. There will be no increase in fees this year; in fact there will be a small decrease.	
	Councilor Harding reported on recent activities of the Tualatin Basin Natural Resources Coordinating Committee (TBNRCC). She read language that was adopted by the TBNRCC should a bond measure be passed at the Metro level for \$92 million. The Committee's role will be that of review and not to control or approve local jurisdiction money. "legacy funds would be distributed by Metro directly to cities, the county and THPRD. Under this alternative, before funds could be committed to a natural resource acquisition or restoration project by a recipient local government, the TBNRCC would review the project for consistency with the Tualatin Basin Program and the healthy streams plan and/or the Metro's Local Natural Areas Legacy Funds Guidelines, and suggest changes or opportunities for coordination or cost sharing with projects being considered by other recipient local governments. The TBNRCC's role would only be advisory."	

Agenda Item	Discussion & Comments	Action Items (follow up)
2. Citizen Communication	 J. C. Sherman III, 10832 SW Kable Street, Tigard, OR 97224, testified. He noted he has been impressed with the City: great services, great community and a great place to raise his children. He noted his concerns about the new City logo: He noticed there were no markings on some police vehicles, and learned the City is changing the logo. Why is the City going to the expense of changing the logo when there are so many other areas in the City that need additional funds? People come to Tigard because of the community and as a taxpayer, he is concerned this is a waste of funds. He was concerned that the logo change would cost "hundreds of thousands of dollars" based on his experience in the business world. He asked the City Council reconsider the logo change. 	Action fichis (tonow up)
	Councilor Sherwood responded saying that once the logo is designed, the new design will be introduced as supplies run out or need to be replaced. One of the City Council goals for 2005 was to improve the image of the City. The City Council did not feel the logo represented the City and the Council was looking for a new identity and an updated logo. Councilor Wilson said he respected Mr. Sherman's opinion, but said that others might disagree and he also disagreed. The current logo is about 20 years old and was not professionally designed. The City of Tigard, in his view, has done things inexpensively for a long time, which	
	has projected an image of what the City was 20 years ago and as being somewhat amateurish. It is important to the City Council and to a lot of Tigard's citizens that the City does things with a certain amount of professionalism. The logo is	

Agenda Item	Discussion & Comments	Action Items (follow up)
	one small way to project a new way of doing	
	things.	
	Mr. Sherman noted he was originally from the	
	City of Los Angeles, which was founded in 1781	
	and this logo has not changed. He said he does	
	not understand the value of a logo change. He	
	noted his concerns for expenditure of funds	
	where most needed.	
	W12000 2220 220 220 220 220 220 220 220 2	
	Councilor Wilson suggested Mr. Sherman	·
	consider serving on the City's Budget	
	Committee.	
	Councilor Woodruff addressed Mr. Sherman's	
	comments about the amount of expenditure a	
	logo change would mean when comparing the	
	costs to the business world. He acknowledged	
	that a business branding process could mean hundreds of thousands of dollars; however, he	
	assured Mr. Sherman that this was not the	
	process the City is undertaking. He agreed with	
	Councilor Sherwood's comments that the logo	
1	would be placed on items gradually rather than a	
	wholesale change.	
	0	
	Mayor Dirksen noted the City Council	
	appreciated Mr. Sherman offering his opinion.	
	The City Council, as a whole, decided that this	
	was the direction they wanted to go. The City	
 	Council is mindful of costs and has taken on this	
	project at the lowest possible cost. The City	
	Council feels the logo change is necessary and	
	will be an improvement for the City.	
	City Manager Prosser noted there are no Budget	
1	Committee vacancies at this time. Budget	
	Committee terms expire on June 30; therefore,	
	vacancies will probably be advertised this fall.	
	Board and Committee vacancies are posted	
	online.	
	Representative Jerry Krummel, 7544 SW	
	Roanoke Drive, Wilsonville, OR 97070 said he	
	was not testifying about any specific issue on the	
	City Council's agenda, but on the City's recent	

Agenda Item	Discussion & Comments	Action Items (follow up)
	practices regarding annexation. In general, he	
	said he believed Tigard is disrespecting and	
	violating the spirit, intent, and letter of the law:	
	A year ago the voters on Bull Mountain spoke	
	loud and clear with a 9 to 1 vote against	
	annexation to the City of Tigard. Apparently,	
	the City did not get the message. He spoke of	
	the intent, for a system of annexation that is fair	
	and balanced. With regard to the letter of the	
	law, he said that as far as he could tell, the City	
	does not have the authority to force a property	
	owner to annex as a condition of getting a	
	building permit. Representative Krummel said	
	that it was all right to have a policy that favors	
	annexation, but the City is not authorized to	
	mandate annexation. The City does not have	
	any services exclusively provided by the City,	
	which justifies a demand for annexation. He	
	said that "we" have reviewed the codes and	
	ordinances for the City and for Washington	
	County and looked into Urban Services	
	Agreement, the Intergovernmental Agreements, and the Bull Mountain Community Plan, and no	
	language was found saying it was legal for the	
	City to do what it is doing.	
	City to do what it is doing.	
	He said some would call this hostage	
	annexations or annexations by extortion; he said,	
	"I don't know what to call it."	
	Representative Krummel said that if the City is	
	contracted to provide certain services and is	
	denying the services to property owners unless	
	they agree to annex, that could be construed as a	
	breach of contract.	
	www.saga	
	He said he was extremely disappointed that the	
;	City of Tigard continues down the path of	·
	aggressive annexation despite all that has	
	happened in the past year. He said he was	
	hopeful that the City would take his concerns	
	seriously and work to change these practices.	
	For the past several months, the lawyers who	
	work for the legislature have been looking into	
	this issue. He presented the City Council with	<u> </u>

Agenda Item	Discussion & Comments	Action Items (follow up)
	an opinion from Legislative Counsel and noted his business card was attached and asked that he be contacted if there were questions.	
	Mayor Dirksen thanked the Representative for coming to the meeting and said he could understand why Representative Krummel felt it needful to represent his constituents on the south side Bull Mountain. Mayor Dirksen said the City Council took these considerations into thought as annexations were considered.	
	• Dick Franzke from Bull Mountain testified. He said there is an apparent legal issue between what Representative Krummel has told the City Council and what the Mayor has said. He asked if the City was relying on the same legal advice that it relied on when insisting on a single vote for the annexation issue. He said that if the City was relying on that same authority, he strongly suggested that the City get a second opinion. He said the City's counsel was wrong in that instance and they are wrong in this instance.	
3. Consent Agenda	3.1 Appoint Two Members and One Alternate Member to the Park and Recreation Advisory Board (PRAB) - Resolution No. 05-72 RESOLUTION NO. 05-72 — A RESOLUTION APPOINTING MICHAEL FREUDENTHAL AND TRISHA SWANSON AS MEMBERS ON THE PARK AND RECREATION ADVISORY BOARD AND APPOINTING KELLY JEAN JOHNSON AS AN ALTERNATE MEMBER ON THE PARK AND RECREATION ADVISORY BOARD 3.2 Approve the Washington County Cooperative Library Services Interpresental Agreement	Motion by Councilor Wilson, seconded by Councilor Sherwood, to approve the Consent Agenda. The motion was approved by a unanimous vote of Council present. Mayor Dirksen Yes Councilor Harding Yes Councilor Sherwood Yes Councilor Wilson Yes Councilor Woodruff Yes
	Library Services Intergovernmental Agreement 3.3 Initiate Vacation Proceedings for an Un- Named Public Right of Way East of 74 th Avenue, Approximately 680 North of Durham Road (VAC2005-00003) — Resolution No. 05- 73	

Agenda Item	Discussion & Comments	Action Items (follow up)
·	RESOLUTION NO. 05-73 – A RESOLUTION SETTING THE DATE OF A PUBLIC HEARING REGARDING THE VACATION OF AN APPROXIMATELY 7,845 SQUARE FOOT PORTION OF AN UNNAMED PUBLIC RIGHT OF WAY WHICH LIES TO THE EAST OF SW 74 TH AVENUE APPROXIMATELY 680 FEET NORTH OF DURHAM ROAD	
	 3.4 Local Contract Review Board: a. Award Contract for General Legal Counsel Services to Ramis Crew Corrigan, LLP b. Award Contact for Labor Attorney Services to Bullard Smith Jernstedt Wilson 	
4. Presentation of Bronze Safety Award	Mayor Dirksen presented to City of Tigard Risk Manager Mills the League of Oregon Cities and City County Insurance Services Bronze Safety Award for 2004-2005 for an injury frequency rate of 3.98 with 264 full time employees.	
5. PUBLIC HEARING (QUASI- JUDICIAL) TO CONSIDER ANNEXATION OF SUNRISE LANE (ZCA 2005-00004) (Continued from November 22, 2005)	Associate Planner Pagenstecher presented a review of the process. The annexation proposal was before the City Council in October. The City Council left the record opened until November 22. The parties then agreed to allow for additional evidence and arguments until December 7. Associate Planner Pagenstecher noted additional information was sent to the City Council. Also, a supplemental packet was prepared which included draft ordinances (with and without an emergency clause). Previous ordinances submitted to the City Council should not be considered. Associate Planner Pagenstecher noted the change to the proposal is that there is now a Section 2, which refers to the findings and the staff report. The staff report has been revised to note statements about the continuations (the process) of the City Council hearing, additional testimony received and a statement of the issues.	Motion by Councilor Woodruff, seconded by Councilor Sherwood, to adopt proposed Ordinance No. 05-19 with the emergency clause. The motion was approved by a unanimous vote of Council present. Mayor Dirksen Yes Councilor Harding Yes Councilor Sherwood Yes Councilor Wilson Yes Councilor Woodruff Yes

Agenda Item	Discussion & Comments	Action Items (follow up)
	Associate Planner Pagenstecher advised that the findings in the staff report are consistent with the findings the City Council proposed. Staff recommendation to the City Council remains the same, which is to approve the annexation.	
	City Attorney Ramis noted that the City Council also has in its record a request from one of the moving parties that the ordinance be adopted by emergency clause. The difference between a regular ordinance and one adopted by an emergency clause is that an emergency clause ordinance will be effective immediately. If the Council would proceed under the usual course, the ordinance would not be effective for 30 days. City Attorney Ramis noted there are some exigent circumstances with respect to moving the project ahead.	
	Mayor Dirksen noted that it was time to review the ordinance and findings and asked if all City Council members had adequate time to review the testimony and findings. He also asked if the Council agreed with the findings. The Mayor then asked if the applicant, who requested the emergency clause, come forward to explain why he feels it is necessary.	
	Michael Robinson, 1120 NW Couch Street, Portland, OR 97209-4128 asked on behalf the applicant that the City Council consider the emergency clause to allow the application process to move more quickly. He noted that they originally believed they would be heard in September. At the request of City staff, they agreed to a month's delay. An additional delay was also accepted by the applicant. Mr. Robinson noted that the findings state that it is in public interest to see this area annexed; therefore, if the ordinance is adopted by emergency, which is entirely at the discretion of the Council. The application process would go more quickly, the	
	application process would go more quickly, the areas would become a developed part of the City more quickly, and the County services may be withdrawn, allowing the County to serve other areas with those resources. Mr. Robinson said the	

Agenda Item	Discussion & Comments	Action Items (follow up)
	City Council had broad discretion in this area and	
	asked the Council consider adopt the emergency	
	clause language.	
	Councilor Woodruff referred to concerns that the	
	requested annexations were not voluntary; that the	
	residents were making the request to annex	
	because of some kind of threat or implied threat –	
	that this is not something that you would do if it	
	was totally, fully voluntary.	
	Mr. Robinson said their application is entirely	
	voluntary on the part of those coming into the	
	City. He said they believed it is important to	1
	develop in the City and be part of the City for a	
•	number of reasons. There was no coercion; the	
	City did not approach them; they came to the City	
	voluntarily. He said his clients believe it is better	
	to develop in the City than in the unincorporated	
	area.	
	arca.	
	A member of the audience asked if this was a	
	public hearing.	
	Pas-2 200-8	
	City Attorney Ramis noted the issue of whether or	
	not to attach an emergency clause is open, now	
	that there has been testimony. Mr. Robinson	
	noted that the argument he just made in response	
	to Councilor Woodruff's question was based on	
	evidence entirely in the record.	
	Mayor Dirksen noted that since the issue is open	
	to testimony with regard to the emergency, he	
	asked if anyone present would like to speak in	
	opposition or in favor of the emergency clause	
	being applied.	
	Lisa Hamilton-Treick, 13565 SW Beef Bend Road,	
	unincorporated Bull Mountain, she said the issue	
	has come up before as to whether or not these	
	kinds of processes are a public hearing. She said	
	that had she been aware of an opportunity to	
	speak on a specific topic, because in fact one has	
	been made available, she probably would have	
	given that some thought and prepared some public	
	comment. Since she just learned that she had an	

Agenda Item	Discussion & Comments	Action Items (follow up)
<u> </u>	opportunity to speak on anything having to do	
	with this very important issue, she has not had	
	time to prepare any comments.	
	as This is a short if there were enverse also who	
	Mayor Dirksen asked if there was anyone else who	·
	would like to speak on the emergency clause.	
	There was no one.	
·	Mayor Dirksen closed the oral portion of the	
	testimony under consideration.	
	C'. C. will remidered the ordinance at this time	
	City Council considered the ordinance at this time.	
	With regard to the emergency clause, Councilor	
	Sherwood said this matter has carried forward for	
	almost 90 days and that she had no objection to	1
	the emergency clause.	
	Councilor Woodruff asked the City Attorney	
	about the findings and the level of confidence the	
	City Attorney has in coming to the conclusion	
	presented in the findings. City Attorney Ramis	1
	said that while he is hesitant to describe what the	
	outcome of litigation might be, he feels that the	
	findings relate directly to the criteria and bring to	
	bear and marshal the arguments to relate to the	
	criteria. City Attorney Ramis said he agrees with	
	the legal counsel for the applicants that the	
	document does an excellent job of addressing the	
	criteria.	
	Mayor Dirksen pointed out that after the original	
	applicant came to the City to request annexation,	
	two or three other property owners approached	1
	the City and asked to be included in the	
	annexation, which increased the size of	
	annexation. As far as he knows, these additional	
	property owners are not contemplating	
	development at this time, but came forward on	
	their own accord and asked to be included in the	
	annexation because their properties are contiguous	
	to the original property requesting annexation.	
	Councilor Wilson said that the notion of whether	
	annexation is coerced or not is an interesting legal	
	issue. He noted that the City Council has	
	considered a couple of annexations since the vote	

Agenda Item	Discussion & Comments	Action Items (follow up)
	and, so far, the City has not had an applicant say	
	that they were coerced. Until the City gets an	
	applicant that says they were coerced, then it likely	
	will not go any further than this. Councilor	
	Wilson said that even if it is required as a	
	condition for providing services, he thinks it is still	
	an interesting question as whether the City is	
	allowed to do that or not. He says that the City's	
	legal counsel says it is allowed while there are	
	arguments on the other side as well. With respect	
	to the Intergovernmental Agreement with	
	1	
	Washington County for providing development	
	review services, he said the City of Tigard has no	
	interest in performing those services simply as a	
	contractor. Councilor Wilson said he thought it	
	has always been planned, at least for the last 20	
	years, that Bull Mountain would come into Tigard.	
	He said he knows this has been challenged and	
	that most of the people present tonight for this	
	issue oppose annexation. Nevertheless, the City of	
	Tigard has an agreement with Washington County	
	to perform development review services for the	
	area that has been earmarked as Tigard's area of	
	interest. Were that not to be the case, he did not	
	think the City would be doing this – we do not	
	perform these services for other jurisdictions.	
	Councilor Wilson said he thinks Washington	
	County has full understanding and is supportive of	
	that requirement.	·
	Councilor Harding noted this vote is extremely	
	difficult. Her position has always been to stand	
•		
	for the people and what the desire is by the	
	people. As she reviewed the information from the	
	applicant's attorney and from the Friends of Bull	
	Mountain, she has been back and forth on the	
	issue. With regard to this issue, she thinks the	
	problem has been in the execution and how it has	
	been managed. Tigard is a young City,	
	incorporating in 1961, and has not caught up as	
	quickly as outside cities. In some research she did	
	regarding annexation as a precursor to	
	development, she found that this is a common	
	practice all over the United States without	
	problems from the constituency. However, in	
	many instances there were intergovernmental	

Agenda Item	Discussion & Comments	Action Items (follow up)
	agreements with the counties. These agreements	
	appear to serve these counties well for planning.	
	Councilor Harding said that what troubles her, is	
	that she does not have someone on the applicant's	
	side saying they were coerced and that they do not	
	feel this was fair. She said she would like to see a	
	double majority, but the few homeowners that are	
	in the area have asked to come in and the builder	
	has asked to come in. She said this issue should be	
	reviewed on a region-wide basis since the issues	
	have been with land use – not a Tigard issue – but	
	much broader than that.	
	much broader than that.	
	Councilor Wilson said that in his view the legal	
	requirements have been met. He advised this is	
	really a political issue: Should we annex these	
	properties. He said that his opinion has not	
	changed as it is in the interests of the citizens of	
	Tigard that these properties be annexed. Some of	
	the arguments that were presented to the City	
	Council during the first night of the hearing on	
	this matter dealt with parks. This is an issue that is	
	important to people in unincorporated Bull	
	Mountain. If this does not come into the City,	
	"not one dime will go to any parks, anywhere,	
	ever." If it does come into the City and	
	approximately 100 homes are built, \$.25 million in	
	system development charges will be collected. In	
	addition, funds will be collected to help maintain	
	parks. Councilor Wilson said he does not see the	
	logic in an argument that it is against the interests	·
	of the citizens of the City of Tigard to vote no.	
•	Councilor Woodruff said the City Council	
	regularly hears about the Bull Mountain	
	annexation election. He said he thinks what some	
	people want the City Council to hear is to pay	
	attention to the will of the people to democracy.	
	He said it puzzles him that people are opposed to	
	this annexation when there are property owners	
	saying they want to come into the City. He spoke	
	for consistency. Councilor Woodruff said he	
	believes the applicant because there is no evidence	
	to contrary that the people directly affected by this	
	decision want to be a part of the City. He does	
	not see why the City would say they would not	

Agenda Item	Discussion & Comments	Action Items (follow up)
	allow the annexation because people, other than those directly affected, have said that area should not be a part of the city. He said he would be voting yes on this matter.	
	Mayor Dirksen noted that it was brought up tonight that citizens of Bull Mountain voted no on the annexation a year ago. He pointed out that none of those people are being annexed tonight. He also noted that in that same election, two-thirds of the citizens of the City of Tigard, "who are our constituents," said yes to the annexation. Mayor Dirksen said, "If we are going to listen to the will of the people, we should listen to the will of the people who elected us and who we represent. To me, that is a clear message."	
	City Attorney Ramis confirmed with Mayor Dirksen, that the Mayor was speaking in terms of the testimony that exists in the record already.	
	Council then considered Ordinance No. 05-19. (See Page 10, Action Items column)	
	ORDINANCE NO. 05-19 – AN ORDINANCE ANNEXING 25.61 ACRES, APPROVING SUNRISE LANE ANNEXATION (ZCA2005-00004), AND WITHDRAWING PROPERTY FROM THE TIGARD WATER DISTRICT, WASHINGTON COUNTY ENHANCED SHERIFF'S PATROL DISTRICT, WASHINGTON COUNTY URBAN ROADS MAINTENANCE DISTRICT, WASHINGTON COUNTY STREET LIGHTING DISTRICT #1, AND THE WASHINGTON-COUNTY VECTOR CONTROL DISTRICT AND DECLARING AN EMERGENCY	
6. Consider Budget Amendment #4 – Adding a Full- Time Geographic Information	Interim Finance Director Imdieke presented the staff report on this agenda item. Impact on the budget and the General Fund ending fund balance was reviewed. Council members and staff discussed the benefits for creating this position, including coordinating mapping for the water	Motion by Councilor Wilson, seconded by Councilor Sherwood, to adopt the proposed Resolution No. 05-74.

Agenda Item	Discussion & Comments	Action Items (follow up)
Systems	system, police department crime reports, and	The motion was approved
Coordinator	sewer connections, assisting with the	by a majority vote of
Position	Comprehensive Plan update and addressing needs	Council present.
	in other departments. Councilor Harding noted	•
	her concerns about this addition in the middle of	Mayor Dirksen Yes
	the fiscal year and suggested that another staff	Councilor Harding No
	position could be reclassified to perform this	Councilor Sherwood Yes
	work.	Councilor Wilson Yes
		Councilor Woodruff Yes
y.	City Council considered Resolution No. 05-74.	
	RESOLUTION NO. 05-74 – A RESOLUTION	
	APPROVING BUDGET AMENDMENT #4	
	TO THE FY 2005-06 BUDGET TO ADD A	
	FULL-TIME GIS COORDINATOR POSITION	
	AND INCREASE APPROPRIATIONS ON	
	THE INFORMATION TECHNOLOGY	
	BUDGET TO FUND THIS POSITION	
	5656511010	
7. Presentation of	City Manager Prosser presented the report. A	
	copy of the PowerPoint presentation is on file in	
Report for the Indonesian	the City Recorder's office. He reviewed the	
Resource Cities	Indonesian Partnership highlights sponsored	
	through the US Agency for International	
Exchange	Development (US AID) and administered by the	
Program	International City Managers Association. All	
	costs, except for gifts and entertainment, were paid	
1	for by ICMA/US AID. Tigard officials and other	
	professional and governmental individuals	
	successfully assisted governments of Samarinda	
	and Balkipapan, Indonesia in the following areas:	
	and Balkipapan, indonesia in the following areas.	
	Accounting practices, drinking water treatment,	
	recycling programs, and citizen participation.	
	Tigard's participation made a difference.	
	Public Works Director Koellermeier, Library	
	Director Barnes, Interim Finance Director	
	Imdieke, and Risk Manager Mills spoke of the	
	value they saw and appreciated in the program.	
	City Manager Prosser thanked the City Council for	
	allowing Tigard to participate.	
	Mayor Dirksen shared some of his experiences on	
	the final trip to Indonesia and noted the lasting	

Agenda Item	Discussion & Comments	Action Items (follow up)
	effects this program will have for Tigard and the Indonesian communities.	
	Council meeting recessed at 9:03 p.m.	
	Council reconvened into a workshop meeting at 9:13 p.m.	
8. Joint Meeting with the Intergovernmental Water Board	Intergovernmental Water Board (IWB) members present: Bev Froude Bill Scheiderich Dick Winn A copy of the PowerPoint discussion used during the following discussion is on file in the City Recorder's office.	Staff will research regulations by Washington County with regard to the County's Comprehensive Plan as it applies to areas developing to an urban density (Park and Recreation District annexation).
	Public Works Director Koellermeier reviewed the question of whether the Intergovernmental Water Board has the authority to impose a moratorium on providing new connections outside of the member's city limits. And, can we require new service to be provided only by a city member? Mr. Koellermeier said the City's legal counsel advised the answer to the above questions is "probably no." The Tigard Water District, as a member of the IWB, has a responsibility to provide service. There is a clear provision in the Intergovernmental Agreement forming the IWB that defines how assets are allocated among the partners. The assets used to deliver water service to the fringes of the city limits are owned and operated by the City of Tigard. This is in line with the City's Comprehensive Plan position that says annexation conditions can be placed on a subdivision if utilities are extended to take care of them. The City Attorney's staff recommended that it might be appropriate to go into the original intergovernmental agreement and bolster some of these issues.	The City Council and IWB will meet again in April so they can start making decisions on long term water supply.
	Mayor Dirksen noted there were a couple of issues. He said one of the issues had to do with	

Agenda Item	Discussion & Comments	Action Items (follow up)
	finding an opportunity to create a moratorium on	
	development in unincorporated areas for whatever	
	reason: whether it be waiting until issues of	
	governance are resolved or if a majority of the	
	board members think that development should	
	only take place inside the City limits; that it could	
	be a requirement of development to provide water	
	services inside the City first. This was a question	
	that arose, so the Council asked staff to answer as	
	to whether or not the current agreements would	
	allow any of those scenarios.	
	Councilor Wilson said he was not familiar with the boundaries of the Tigard Water District. Public Works Director Koellermeier said he believed that Areas 63 and 64 were not part of the Tigard Water District. Councilor Wilson asked if that if a	
	developer were to request annexation to the	
	Tigard Water District, what would the position of	
	the Board be with respect to annexation and/or its	
	relationship to the provision of other types of	
	municipal services. Public Works Director	
	Koellermeier said additional research is needed on	
	the agreement. There is some specific language in	
	the Intergovernmental Agreement that deals with	
1	annexations.	
	City Attorney Ramis said the main point that has	
	been made in this process is that if there are new	
	regulatory issues or uses that need to be addressed,	
	the agreements should be reviewed and language	
	developed that supports what we want to do.	
	Mayor Dirksen said he was interested in learning	
	what the existing agreement provides.	
	Mr. Scheirderich said that he does not represent	
	the Tigard Water District, but said it sounds as if	
	Councilor Wilson is asking about the prospect of	
	these areas annexing to the Water District and	
	thereby staying exempt from or out of the	
	boundaries of the City of Tigard. This is "sort of	
	forcing the issue" of water supply for fact that the	
	City of Tigard is taking over the securing the	
	source and distributing that source for the District	
	boundaries. Mr. Scheiderich referred to ORS 198	
	and his recollection whereby the County	<u> </u>

Agenda Item	Discussion & Comments	Action Items (follow up)
	Commission approves annexation for District	1
	boundaries. He discussed how annexation might	
	be forced or annexation might be avoided with	
	current statutes provisions.	
	Mayor Dirksen noted that in the case of Areas 63	
•	and 64, with the boundaries as they are, there	
	would be no opportunity for those areas to annex	
	into the City. If the areas were going to be	
	developed and have Tigard Water District service,	
	there would have to be some process whereby	
	they can be brought into the District. The City	
	needs to determine how, or if, this could be done.	
	Mr. Scheiderich noted it would be interesting to	
	find out what the County would require.	
	Councilor Wilson said the District could have a	
	policy for a future annexation non-remonstrance	
	agreement be required in order to annex to the	
	District. Mr. Scheiderich noted that cities, under	
	state law, have no authority to force annexations	
	to other service providers. However, he noted	
	that Washington County's Comprehensive Plan	
	now says a property shall not be developed to	,
	urban standards of density unless it can be shown	
	the property is a part of the Tualatin Valley Park &	
	Recreation District or you are capable of providing	
	your own services of equivalent quality to the Park	
	District. Mayor Dirksen asked how areas on Bull	
	Mountain wanting to develop (which were not	
	within the Recreation District and could not be	
	connected to Tigard) would provide park services.	
	He requested staff to check on this Washington	
	County policy.	
	Mr. Scheiderich noted a provision in Senate Bill	
	887: "One may not require consent to annexation,	
	as a local government, as a condition of extending	
	urban service to that area to be annexed." He	
	noted this provision is oddly written and appears	
	to have been added in haste without being fully	
	thought out. He said it certainly cannot require	
	that Tigard extend water service outside its	
	boundaries; it would seem to be an impasse as to	
	how this area would be able to get water. City	
	Attorney Ramis agreed that "everyone is trying to	

Agenda Item	Discussion & Comments	Action Items (follow up)
	figure out what this means and how it applies – I	
	don't think there's an answer yet."	
	Mr. Winn noted that King City is a customer of	
	Tigard. He said that if you are in the water	
	business, you should sell water. Do not use this as	
	a "hammer."	
	Councilor Wilson responded to Mr. Winn by	
	saying that King City could potentially have the	
	same problem as the City of Tigard with areas	
	outside the city limits developing and using	
	services such as parks and police. Mr. Winn said	
	King City has similar issues, but a different	
	approach. For police protection, with Tigard and	
	others, they cover areas outside the City. If someone wants into their City, then there is a vote	
	to determine yes or no on the annexation.	
	The next issue reviewed was locating parks on	
	surplus property. Two sites have been identified	
	in Tigard's Park and Recreation Board selection	
	process:	
	1. Canterbury property (approximately 1-1/2 acres and is in City limits)	
	2. Clute property (approximately 40-plus acres	
	when combined with other City parcels,	
	including the Menlor parcel; this property is	
	outside the City limits, but owned by the City	
	of Tigard) Negotiations are taking place for additional property adjacent to this location for	
	an additional reservoir.	
	Public Works Director Koellermeier reviewed the	
	recommended steps to pursue use of the above	
	properties for parks. Meeting participants	
	discussed the properties and the potential for use as parks. Ms. Froude noted if a park is sited at the	
	Clute property, it should be an active park.	
	The next topic reviewed was "Selecting a Long-	
	Term Water Supply." The group reviewed the	
	decision-making process and the water source	
	collection criteria used previously. It appears the	
	City of Portland is not in a "mode" to enter into	

Agenda Item	Discussion & Comments	Action Items (follow up)
	contracts that are attractive to wholesale purchasers. Portland Commissioner Leonard accepts that the wholesalers might go to other water sources. Public Works Director Koellermeier suggested that the IWB develop criteria once City of Portland financial data is released in March. The City Council and IWB will meet again in April so they can start making decisions on long term water supply.	
	There was discussion on issues between Portland and the Environmental Protection Agency regarding new regulations for cryptosporidium. Consensus of Council was that if this issue is litigated, monies paid to Portland from Tigard for water should not be used to help fund the legal costs.	
	Other water sources were reviewed. It would take 2 to 2-1/2 years to complete steps necessary to complete negotiations with Lake Oswego.	
Item 11 was discussed at this time: Discuss Branding/Graphic Identity Design	City Council reviewed some final logo drawings prepared by Consultant Glen Marcusen. From those drawings a final design was selected.	Another review of the proposed logo will occur at the special Council meeting on January 6, 2006, at 3 p.m.
9. Discussion and Update of the Washington County Coordinating Committee: Transportation Funding, Projects and Process	Mayor Dirksen referred to issues regarding project selection by the Washington County Coordinating Committee that had been brought to the attention of City Council by Councilor Harding at a previous City Council meeting. A street had been selected as a candidate for funding in Hillsboro (near Intel), which is not a major thoroughfare and there was concern about making this street a priority for funding over some other streets.	
	Councilor Wilson commented on Westside Economic Alliance's regional review of infrastructure and the shortfall in funding for projects. There are a number of businesses which are experiencing added costs because of congestion. This translates to lower	

Agenda Item	Discussion & Comments	Action Items (follow up)
	competitiveness. Distribution facilities are	
	locating in other cities outside the region because	
	it is too expensive. This might be one of the	
	things being argued by businesses such as Intel. If	
	this is the case, then care should be taken to be	
	cognizant of the arguments and able to counter	
	them. Councilor Harding noted there was no	
	statement from Intel in the documentation for the	
	WCCC project. She reviewed information on the	
	project including design and costs.	,
	City Engineer Duenas reviewed the Major	
	Transportation Improvement Projects process.	
	He also reviewed information regarding the Joint	
	Policy Advisory Committee on Transportation	
	(JPACT). On file in the City Recorder's office is	
	information regarding project recommendations	
	and process from the Joint Policy Advisory	
	Committee on Transportation, which is focusing	
	on a way to get funding for projects in this region.	
	In order to receive Federal funding projects must	
	be ready to go. In the Metro process, the focus is	
	on regional and town centers.	
	Council discussion followed on projects that are	
	regionally viable and where the process is now in	
	the current funding cycle for transportation	
	dollars. Hillsboro offered a project at a time	
	when the City of Tigard was not aware of the	:
	opportunity to suggest projects.	.
	opportunity to suggest projects.	
	JPACT wants to limit each jurisdiction to two	
	projects on the list of projects that are presented in	
	the annual trip to Washington DC.	
	City Engineer Duenas, in response to a concern	
,	expressed by the Mayor, noted that "ready to go	
,	projects" means projects for which you are ready	·
	to accept the funding and you have a good idea of	
	what all the costs are going to be (engineering,	
	right-of-way acquisition).	
	Councilor Harding noted that WCCC has made its	
	decision with regard to the project that it is	,
	recommending; however WCCC is not the	
	ultimate decision maker. She said another project	

Agenda Item	Discussion & Comments	Action Items (follow up)
	does not necessarily have to be a Tigard project. She said she would like to determine if there are other projects in the region that would make more sense than the project selected by WCCC which basically serves one neighborhood.	
	There was discussion about whether there was still an opportunity to suggest projects to JPACT. Also discussed was whether to raise the concern about the process and that the City of Tigard did not have an opportunity to identify a project. City Engineer Duenas suggested that it is most effective if an elected official testifies before JPACT. Mayor Drake is the representative to JPACT.	
,	Councilor Sherwood noted the County has told Tigard officials that because of the large amount of dollars being spent on commuter rail, that Tigard projects would be a lower priority for the next couple of years.	
	City Manager Prosser suggested that City Engineer Duenas find out how the project supported by WCCC came about and confirm whether there was a solicitation for projects. Once this information is known, then the Mayor and another City Council member should have a conversation with Mayor Drake and Commissioner Rogers about Tigard's concerns. If it then appears to be a good idea, a member of City Council might want to go to the January JPACT meeting to express Tigard's concerns.	
	Mayor Dirksen and Councilor Harding will contact Mayor Drake to relate Tigard's concern with the process.	
	Councilor Harding noted there is a remaining issue with regard to the WCCC. She noted the County wants to conduct a survey on County funding mechanism. The City Council did not support sharing in the cost for the survey.	
	Councilor Harding noted options under	

Agenda Item	Discussion & Comments	Action Items (follow up)
	consideration as a result of the Highway 217 Corridor Study.	
10. Discuss Tualatin Basin Natural Resources Coordinating Committee	Councilor Harding said in the near future, the City Council should consider an ordinance outlining how Tigard is implementing the directives for the Tualatin Basin.	
Adjournment	The meeting adjourned at 10:49 p.m.	Motion by Councilor Woodruff, seconded by Councilor Harding, to adjourn the meeting. The motion was approved by a unanimous vote of Council present.
•	·	Mayor Dirksen Yes Councilor Harding Yes Councilor Sherwood Yes Councilor Wilson Yes Councilor Woodruff Yes

	Catherine Wheatley, City Recorder
Attest:	
Mayor, City of Tigard	
wayor, City of Figard	
Date:	

AGENDA ITEM#_	
FOR AGENDA OF	January 24, 2006

ISSUE/AGENDA TITLE Approve Tigard City Council Goals 2006
PREPARED BY: Cathy Wheatley OD DEPT HEAD OK CITY MGR OK
ISSUE BEFORE THE COUNCIL
Approve the final list of Tigard City Council Goals for 2006.
STAFF RECOMMENDATION
Approve the goals as listed.
INFORMATION SUMMARY
The City Council met in a special meeting on January 6, 2006, to review progress on 2005 City Council goals and to set goals for 2006. Attached is the list of goals for 2006.
OTHER ALTERNATIVES CONSIDERED
Revise the list of goals.
COUNTRY COALS AND TICARD DEVONTO TOMORDOWING COATER ADVIT

1. Community Character and Quality of Life:

Communication

goals:

- The City will maximize accessibility to information in a variety of formats.
- City policy makers shall facilitate two-way communication by providing timely information and responding to concerns raised.

This action will establish Council goals for 2006. The Council goals are also reflected in the following Vision Statement

Central Business District

- Work proactively...to set the course for the future of the central business district.
- -- Provide a gathering place for the community...that honors the sense of a small town/village.
- -- The community will be encouraged to participate in all decision-making processes.

2. Growth and Growth Management

- Growth will be managed to protect the character and livability of established areas, protect the natural environment and provide open space throughout the community.

- -- Urban services will be provided to all citizens within Tigard's urban growth boundary.
- The Comprehensive Plan shall be reviewed and revised.
- Develop transportation infrastructures concurrently with new growth.

3. Public Safety

- -- The community residents, business owners, and service providers will understand their roles through effective communication.
- Develop long-term, stable funding sources to ensure efficient, uninterrupted public safety and emergency services.
- -- Police outreach better communication with all citizens.

4. Schools, Education and Youth

 Schools and city government will effectively work together to achieve operational efficiencies and develop support options.

5. Transportation and Traffic

- Improve traffic flow.
- Identify and develop funding sources.

6. Urban & Public Services

- Library will have a stable funding base for the provision of basic services.
- -- Open space and greenway areas shall be preserved and protected.
- Actively participate in regional development of drinking water sources.
- -- Equity position in a regional water system by 2007.

ATTACHMENT LIST

Tigard City Council Goals -- 2006

FISCAL NOTES

N/A

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DRAFT Tigard City Council Goals – 2006

Continuation of 2005 Tigard City Council Goals

- Revise City of Tigard Comprehensive Plan
 Complete draft by year end
- ▶ Implement Downtown Plan

Implement catalyst projects including:

- o Improvements to Burnham Street
- o Identify and purchase land for a Downtown public gathering place Work to assure passage of the Urban Renewal Plan Ballot measure Identify and make changes to the Tigard Development Code needed to implement the Downtown Plan (e.g., zoning overlays, design standards)
- ▶ Improve 99W Corridor

Complete Transportation Growth Management (TGM) Corridor Study Continue Greenburg Road intersection project Continue Hall Boulevard intersection project

Other Important Goals for 2006

- Improve Communication and Relationship with Citizens
 Implement the new neighborhood program throughout the City
 Conduct a city-wide scientific survey/report card on City services
 Connect Council with students in schools
- Consider Opportunities for Major Greenspaces Purchases
 Purchase first-refusal options
 Explore School District property exchange
- Clarify City's Position on the Provision of Urban Services to Unincorporated Areas and in the Best the Interests of the Citizens of Tigard
- Secure Long-Range Water Source(s)
- Stabilize Financial Picture
 Review Financial Strategy Task Force recommendations
 Take appropriate action to control costs

AGENDA ITEM #
FOR AGENDA OF 1/24/06

ISSUE/AGENDA TITLE Tigard Vision – 2005 Accomplishments Update
PREPARED BY: Liz Newton & Foreen Mills DEPT HEAD OK CITY MGR OK
ISSUE BEFORE THE COUNCIL
Receive and file the 2005 progress and accomplishment report for Tigard's vision process "Tigard Beyond Tomorrow."
STAFF RECOMMENDATION
Receive and file the report.
INFORMATION SUMMARY
In 1996, the Tigard City Council expressed concern that the community's future was too important to leave to chance and directed a process to pull resources together to determine long-term goals for Tigard. Residents, government professionals, business people, and community group leaders volunteered to work together to determine the community's future direction. Adopting the name "Tigard Beyond Tomorrow," they established a process that defined a vision for our community and identified resources for implementing that vision. During 2005 and each year since 1996, the citizen-based Action Committees have reviewed and updated the strategies and action plans to accomplish the goals of "Tigard Beyond Tomorrow." While City Council has received periodic presentations and information about some of the progress on the community's vision achievements, this meeting time is set aside to review the highlights of the 2005 achievements in all target areas and identify the activity focus for 2006.
OTHER ALTERNATIVES CONSIDERED
N/A
COUNCIL GOALS AND TIGARD BEYOND TOMORROW VISION STATEMENT
The Vision Task Force and Action Committees are citizen-based groups that are volunteering their time to focus on the future of our community. The vision goal is that of Volunteerism; "City will maximize the effectiveness of the volunteer spirit to accomplish the greatest good for our community."
ATTACHMENT LIST
N/A
FISCAL NOTES

The printing of the 2005 report was budgeted and cost about \$2,400.

AGENDA ITEM#	_
FOR AGENDA OF January 24, 2006	_

TIGARD 1SSUE/AGENDA TITLE UPDATE FROM TUALATIN RIVERKEEPERS ABOUT ACTIVITES IN
PREPARED BY: Elizabeth A. Newton DEPT HEAD OK OK CITY MGR OK
ISSUE BEFORE THE COUNCIL
An update to City Council on the activities of the Tualatin Riverkeepers in Tigard.
STAFF RECOMMENDATION
No action necessary - information only.
<u>INFORMATION SUMMARY</u>
John Donnelson and Brian Wegener of the Tualatin Riverkeepers will give a power point presentation on the group's recent activities in Tigard. Included will be information on Restoration, Outreach, Education, Advocacy, Affordable Housing, Publications and upcoming events
OTHER ALTERNATIVES CONSIDERED
N/A
COUNCIL GOALS AND TIGARD BEYOND TOMORROW STATEMENT
N/A
ATTACHMENT LIST
N/A
FISCAL NOTES
N/A

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AGENDA ITEM#		
FOR AGENDA OF	January 24, 2006	

ISSUE/AGENDA TITLE Tualatin River Bicycle and Pedestrian Bridge Funding
PREPARED BY: Dan Plaza DEPT HEAD OK CITY MGR OK
ISSUE BEFORE THE COUNCIL
The City of Tualatin, managing partner of the Tualatin River Bicycle and Pedestrian Bridge project, has informed its partners, Durham and Tigard, that substantial project cost increases are anticipated. ODOT, the constructing agency, needs to confirm the partners' willingness to provide additional funding. Tigard's share of these cost increases is projected to be between \$103,828 and \$374,078, depending on Metro's participation.
STAFF RECOMMENDATION
Staff recommends the Council review the materials and the presentation by Mr. Paul Hennon, and provide direction on the Council's willingness to commit additional park system development charge (SDC) funds to the project.
INFORMATION SUMMARY
City of Tualatin Project Manager Mr. Paul Hennon will be presenting this issue to the Council.
In February, 2004, the Council approved an intergovernmental agreement with the Cities of Durham and Tualatin to construct the Tualatin River Bicycle and Pedestrian Bridge. Since that time, the project has incurred significant cost increases and we are operating under an ODOT deadline, of January 31, 2006, to verify our level of financial commitment to the project. A February bid date is scheduled and would allow sufficient lead time to obtain the materials, specifically the steel, so the project can begin June 1, 2006, as scheduled. If delayed, the project will slip an entire year and costs will undoubtedly escalate during that time. Please refer to the attached memo for more detailed information.
OTHER ALTERNATIVES CONSIDERED
The Council could choose to delay or cancel consideration of the funding increase.
COUNCIL GOALS AND TIGARD BEYOND TOMORROW VISION STATEMENT
Council Goal - "Addressing Growth - Acquire and Develop Park Land and Open Space"

Tigard Beyond Tomorrow, Urban and Public Services, Parks and Greenways #2 - "Open space and greenway areas shall be preserved and protected." Strategy #1 – "Acquire and develop park land."
Tigard Beyond Tomorrow: Parks and Greenways; Goal #2, Strategy #1, Acquire and develop parkland.

ATTACHMENT LIST

Memo from Dan Plaza to Dennis Koellermeier dated January 13, 2006.

FISCAL NOTES

Tigard has proposed to fund its share of the project with \$250,000 of Metro Transportation Improvement Program (MTIP) monies and parks SDCs. The actual SDC amount is dependent on Metro's financial participation in this project. The MTIP funding was approved in 2005 when the City Council tabled the Greenburg Road improvement project. The parks SDC fund currently has approximately \$2.7 million. This is sufficient money to fund this project, as well as projects approved in FY 05-06, and SDC eligible projects being considered for inclusion in the upcoming FY 06-07 budget.

MEMORANDUM



TO:

Dennis Koellermeier, Public Works Director

FROM:

Dan Plaza, Parks and Facilities Manager

RE:

Bicycle/Pedestrian Bridge Funding

DATE:

January 13, 2006

The purpose of this memorandum is to provide the latest information regarding the Tualatin River Bicycle and Pedestrian Bridge. The project has incurred significant cost increases and we are operating under an ODOT deadline, of January 31, 2006, to verify our level of financial commitment to the project.

Amending the IGA to Include Clean Water Services (CWS)

The original partners in the project were the Cities of Tigard, Tualatin, and Durham. These partners agreed to contribute a combined total of \$400,000 to this project based on a formula whereby Tigard contributed 57.5 percent, and Durham and Tualatin contributed 2.5 and 40 percent respectively. Recently, CWS has agreed to join the partnership, at a cost of \$600,000. To bring CWS into the partnership, the original IGA must be amended.

ODOT and Metro Funding

ODOT, the bridge contracting agency, is a significant player in this venture and originally awarded a \$990,000 project grant. Paul Hennon, Tualatin Community Services Director, is acting as project manager for the partners, including CWS. Paul is working with ODOT and Metro to cover cost increases of about \$500,000. ODOT has contributed an additional \$297,000 to the project. At the time of this writing, Metro had been asked to contribute, but had not made a decision. In the meantime, the partners need to be prepared to address the funding deficit.

Funding and Costs

Total estimated project costs have grown from \$1,390,000 to \$2,937,570. Tigard's share of the cost has increased accordingly. The funding scenario for each agency is as follows:

	Original IGA May 2004	Current Estimates with Metro	Current Estimates without Metro
ODOT	\$990,000	\$1,287,000	\$1,287,000
City of Tigard	\$230,000	\$ 333,828	\$ 604,078
City of Tualatin	\$160,000	\$ 202,228	\$ 420,228
City of Durham	\$ 10,000	\$ 14,514	\$ 26,264
CWS	0	\$ 600,000	\$ 600,000
Metro	0	\$ 500,000	0
Project Total	\$1,390,000	\$2,937,570	\$2,937,570

Tigard has proposed to fund its share with \$250,000 of Metro Transportation Improvement Program (MTIP) monies and parks SDC's (SDC amount dependent on Metro's financial participation in this project). The MTIP funding was approved in 2005 when the City Council tabled the Greenburg Road improvement project.

Irrelevant of the project's final outcome, the partners are committed to pay ODOT approximately \$350,000 for design work to-date. Tigard's share of this payment is \$201,250.

Why the Increase?

The main reasons for the cost increases are as follows:

- The bridge structure is longer than envisioned in the feasibility report. This is due to final alignment, avoidance of existing utilities, and footing placement outside the floodway to create a "no-rise" in flood elevation.
- Material costs for steel and concrete have escalated, and costs for certain aspects of the project are expected to double.
- Approximately 30 area bridge projects are planned to bid this spring. With this kind of market saturation, contractors will be in demand, and bids will likely be higher.
- Design and construction engineering fees will be higher than anticipated due to the project's complexity related to increased length, material selection, and in-water work window.

Timing

ODOT's bridge contract is with the City of Tualatin. Prior to the targeted February 23 bid date, ODOT requires Tualatin to make a deposit of 110% of the final engineers estimate. This date places the project at the front end of the bidding schedule for area bridges and could result in more favorable bids. Additionally, there is an in-water work window for the Tualatin River from June 1 to September 30. This window allows the contractor four-months to get the work bridge built and drive the steel piles to support the actual bridge. A February bid date would allow sufficient lead time to obtain the steel so the project can begin June 1. If delayed, the project will slip an entire year and costs will undoubtedly continue to escalate during that time.

Project Importance

The Tualatin River Bicycle and Pedestrian Bridge is a critical park project; this bridge will provide a pedestrian and bikeway connection to three significant parks, a jumping off point for the Fanno Creek greenway, and a long-awaited north/south crossing over the Tualatin River. Despite the cost increases, this may be the best opportunity to finally construct a project that has been on the table for 20-years.

Council Action Needed

Direction on the Council's willingness to commit additional park SDC funds to the project, with funding increases between \$103,828 and \$374,078, depending on Metro participation.

AGENDA ITEM#	
FOR AGENDA OF	January 24, 2006

ISSUE/AGENDA TITLE Metro Presentation on the Proposed November 2006 Bond Measure to Preserve
Natural Areas, Improve Water Quality, and Protect Fish and Wildlife Habitat
PREPARED BY: Dan Plaza DEPT HEAD OK DK CITY MGR OK
ISSUE BEFORE THE COUNCIL
No action required. The Council is asked to listen to a Metro presentation on their proposed November 2006 bond measure to preserve natural areas, improve water quality, and protect fish and wildlife habitat.
STAFF RECOMMENDATION
Listen to the presentation.
INFORMATION SUMMARY
Metro President David Bragdon and Metro Councilor Carl Hosticka will present information on a proposed bond measure, currently under consideration by the Metro Council. Monies collected from the proposed bond measure would be used to preserve natural areas, improve water quality, and protect fish and wildlife habitat. The Metro Council is expected to refer the measure to the voters at the November 2006 election.
As a separate agenda item at tonight's meeting, the Council will be asked to consider a resolution describing, in general terms, potential City of Tigard projects for inclusion in the bond measure. The measure will include a \$44 million set aside for local greenspace and park projects. Tigard's share of these funds is estimated to be \$1,326,780 and would be used for greenspace, park land, and trail acquisition and improvement projects both inside and outside the urban growth boundary.
OTHER ALTERNATIVES CONSIDERED
N/A
COUNCIL GOALS AND TIGARD BEYOND TOMORROW VISION STATEMENT
Council Goal - "Addressing Growth – Acquire and Develop Park Land and Open Space"

Tigard Beyond Tomorrow, Urban and Public Services, Parks and Greenways #2 - "Open space and greenway areas shall be preserved and protected." Strategy #1 – "Acquire and develop park land."

ATTACHMENT LIST		
None		
	FISCAL NOTES	

N/A

AGENDA ITEM#	
FOR AGENDA OF Janua	ary 24, 2006

ISSUE/AGENDA TITLE Consider a Resolution Approving the Submittal of the City of Tigard's Proposed

Greenspace and Trail Projects for Inclusion in Metro's Natural Areas Bond Measure 2006

Greenspace and Trail Projects for Inclusion in Metro's Natural Areas Bong Measure 2006
PREPARED BY: Dan Plaza DEPT HEAD OK CITY MGR OK
ISSUE BEFORE THE COUNCIL
Consider a resolution approving the submittal of the City of Tigard's proposed greenspace and trail projects for inclusion in Metro's natural areas bond measure 2006.
STAFF RECOMMENDATION
Staff recommends the City Council approve the resolution.
<u>INFORMATION SUMMARY</u>
The goal of Metro's greenspaces program is to establish a regional system of natural areas, open space, park land, trails, and greenways for people and wildlife. The Metro Council is proposing a \$220 million natural areas general obligation bond measure to be referred to voters in November 2006. The measure will include a \$44 million set aside for local greenspace and park projects. Tigard's share of these funds is estimated to be \$1,326,780 and would be used for greenspace, park land, and trail acquisition and improvement projects both inside and outside the urban growth boundary.
To be eligible for the proposed bond measure funds, a brief, general description of potential projects must be approved by the City Council and delivered to Metro by March 1, 2006. Approval of the attached resolution will satisfy this requirement.

OTHER ALTERNATIVES CONSIDERED

At its January 9, 2006, meeting, Tigard's Park and Recreation Board reviewed and approved the proposed projects

The Council could choose to change the potential projects or could decide not to submit a project list.

Submittal of these potential projects does not commit the city to any actions.

contained in the resolution.

COUNCIL GOALS AND VISION TASK FORCE GOAL AND ACTION COMMITTEE STRATEGY

Council Goal - "Addressing Growth - Acquire and Develop Park Land and Open Space"

Tigard Beyond Tomorrow, Urban and Public Services, Parks and Greenways #2 - "Open space and greenway areas shall be preserved and protected." Strategy #1 – "Acquire and develop park land."

ATTACHMENT LIST

1. Resolution

FISCAL NOTE

If the November bond measure passes, an estimated \$1,326,780 would be available to Tigard as pass-through funds. The funds would be in the form of an entitlement with no city contribution required. Staff will most likely suggest at that time that these funds be used as the "non-system development charge" portion of jointly funded projects to provide maximum leverage of our system development charge (SDC) dollars.

CITY OF TIGARD, OREGON

RESOLUTION NO. 06-	
ESOLUTION NO. 06-	

	ION APPROVING THE SUBMITTAL OF THE CITY OF TIGARD'S PROPOSED CE AND TRAIL PROJECTS FOR INCLUSION IN METRO'S NATURAL AREAS BOND 1006
	Metro Council proposes to submit to the voters of the district the question of contracting a ion bond indebtedness of \$220 million for greenspaces and trails; and
WHEREAS, tl	ne measure will be placed on the November 7, 2006 ballot; and
WHEREAS, th	ne measure includes up to \$44 million for local government greenspace and trail projects; and
WHEREAS, th	ne City of Tigard's estimated pro rata share of this amount is \$1,326,780; and
	ne City of Tigard's list of potential projects must be approved by the City Council and delievered ter than March 1, 2006; and
,	ne Tigard Park and Recreation Advisory Board has reviewed and approved the potential projects 9, 2006, meeting.
NOW, THER	EFORE, BE IT RESOLVED by the Tigard City Council that:
SECTION 1.	The City of Tigard expresses its support for the inclusion of the following proposed greenspace and trail projects in the Metro's natural areas bond measure 2006:
	 Construction of a new 1,600-foot segment of the Fanno Creek Trail on property currently owned by Metro and operated by the City of Tigard.
	 Acquisition of park/greenway land located in the Regional Fanno Creek Greenway.
	 Acquisition of park/greenway land both inside and outside the urban growth boundary.
SECTION 2.	This resolution is effective immediately upon passage.
PASSED:	This day of 2006.
	Mayor - City of Tigard
ATTEST:	
City Recorder -	City of Tigard

RESOLUTION NO. 06 - Page 1

Agenda Item No.:	
Meeting of:	January 24, 2006

There are no materials at this time for the

PUBLIC HEARING: REFUGE AT FANNO CREEK

For more information, contact the City Recorder's Office at 503-639-4171.

Agenda Item No.:	
Meeting of:	January 24, 2006

There are no materials at this time for the

CONSIDER APPLICATION FOR THE GANG RESISTANCE EDUCATION AND AWARENESS TRAINING (GREAT) GRANT

For more information, contact the City Recorder's Office at 503-639-4171.